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Having read the papers on this topic, I suggest that the bulk of the questions posed are irrelevant considering the Government's posture on the sale of assets and the privatisation of public infrastructure.

The statement that the NBN must be run on a commercial basis is interesting, in that so far it has been run on anything but a sound, commercial basis. The Government could have chosen a provider in the commencement stage of the rollout, but disregarded all submissions, stating that they didn't add anything. Now the rollout is massively over budget and seemingly managed by chaos. I have noted that the most qualified proponent, Axia Netmedia from Canada, is providing rollout services in many countries and would have done a more economical job in Australia than the present inept government appointed management.

Regardless, NBN is going to be very high on the government's list of assets which can be privatised, so the logical strategy for the government and NBN management is to run it as a utility, open to as many commercial operators as wish to pay to use the backbone, and ready it for privatisation. In accord with privatisation goals, reflecting on the balance of the papers created for this discussion is meaningless since the network will be sold off in an attempt to win back the taxpayer's money that has been spent on this program.