

Ms Sarah Connelly Program Environmental Manager Inland Rail Australian Rail Track Corporation Level 16, 180 Ann Street Brisbane QLD 4000

Attn: Andrew Skele

Dear Ms Connelly

#### Subject: Inland Rail Narromine to Narrabri - Preferred Infrastructure Report

The Department has reviewed the EIS and submissions received as well as the expert hydrology advice. This advice, titled the "Independent Review of Hydrology", (Bewsher, dated 18 March 2021), identifies several issues requiring additional assessment. In addition, the Department notes that acquisition discussions with landowners has commenced, which is based on information contained in the EIS.

In consideration of this, and in accordance with Section 5.17(6)(b) of the *Environmental Planning and Assessment Act 1979* (the Act), the Department requires you to submit a Preferred Infrastructure Report (PIR), in addition to a Response to Submissions Report (RtS). The PIR must address hydrology and flooding impacts of the project, as raised in submissions and by the "Independent Review of Hydrology".

The PIR must also provide appropriate justification and information on the design of the project and alternative rail alignments considered, particularly in proximity to the towns of Narromine and Narrabri, where substantial residual flooding impacts are predicted, and how these alternatives were analysed to inform the selection of the preferred option. Design alternatives must also be provided demonstrating how residual flood impacts can be reduced.

The PIR may be exhibited under Section 5.17(7) of the Act when determined to be satisfactory by the Department. The Department also reminds ARTC that the Department's assessment timeframes do not include the seeking of further information, re-exhibition (if required) and condition negotiation.

It is the proponent's responsibility to accommodate these actions in its own timeframes and to ensure that requested documentation is of a standard to allow the Department to complete its assessment. Should you have any inquiries regarding this matter, please contact Mick Fallon on

Yours sincerely,

30 April 21

Glenn Snow **Director** Transport Assessments *As delegate of the Planning Secretary* 

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### Alternative Inland Rail route across the Namoi River at Narrabri NSW

Flood impact assessment

0328-13-B3, 30 August 2022

For and on behalf of WRM Water & Environment Pty Ltd Level 9, 135 Wickham Tce, Spring Hill

Greg Roads Director RPEQ 6413

NOTE: This report has been prepared on the assumption that all information, data and reports provided to us by our client, on behalf of our client, or by third parties (e.g. government agencies) is complete and accurate and on the basis that such other assumptions we have identified (whether or not those assumptions have been identified in this advice) are correct. You must inform us if any of the assumptions are not complete or accurate. We retain ownership of all copyright in this report. Except where you obtain our prior written consent, this report may only be used by our client for the purpose for which it has been provided by us.

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### 1 Introduction

### 1.1 BACKGROUND

WRM Water & Environment Pty Ltd (WRM) was commissioned to develop concept designs of the waterway structures required for an alternative alignment of the proposed Inland Rail across the Namoi River at Narrabri. The waterway structures of the alternative alignment are to satisfy the flooding quantitative design objectives adopted by the Australian Rail Track Corporation (ARTC) for the alignment given in the Inland Rail (N2N) Environmental Impact Statement (ARTC alignment). A locality map showing the ARTC alignment, and the proposed alternative alignment is shown in Figure 1.1.

Figure 1.2 shows the location of structures such as the embankments, bridges, and culverts proposed along the alternative alignment.

### **1.2 QUANTITATIVE DESIGN OBJECTIVES**

Table 1.1 shows the quantitative design objectives adopted by ARTC.

### 1.3 METHOD OF ASSESSMENT

A TUFLOW two-dimensional model was developed for the assessment. The model was based on:

- the MIKE Flood model of the Namoi River developed by WRM for Narrabri Shire Council and presented in the Narrabri Flood Study (WRM, 2016) (Narrabri Study)
- the TUFLOW model of Bohena Creek developed by WRM for Narrabri Shire Council and presented in the Bohena Creek Flood Study (WRM, 2019) (Bohena Study); and
- the TUFLOW model developed by JacobsGHD for ARTC and presented in the Flooding and Hydrology Assessment Technical Report 3 (JacobsGHD, undated) (ARTC Study).

Flood impacts for the proposed alternative alignment have been determined for the 10%, 1% and 0.5% annual exceedance probability (AEP) flood events from both Namoi River and Bohena Creek.

Note that the alternative alignment and proposed culvert/bridge configurations has not been optimised. Should ARTC opt to use this alignment, further work and investigations will be required.

### Table 1.1 - Quantitative design objectives

Parameter	Location or land use	Quantitative design objective	Justification / description		
Afflux i.e.,	Habitable floors	10 mm	For the proposal, the increase in flood level (afflux) should be		
increase in flood level resulting from	Sensitive infrastructure, assumed to include	10 mm	minimal. A target maximum afflux of 10 mm has been adopted for habitable floors where there us above floor flooding. This target is unlikely to result in a significant impact to land use and hazard.		
implementation of the proposal	<ul> <li>Emergency services (e.g., hospitals, ambulance, fire, police stations)</li> <li>Flood evacuation routes</li> <li>Electricity substations</li> <li>Water treatment plants</li> </ul>		Afflux being the relative difference between the modelled existing flood levels and the predicted flood level after construction of the proposal. This is reported against surveyed flood levels (where available) or assumed floor levels where existing surveyors have not been carried out for both habitable and non-habitable buildings.		
	Other urban and recreational	200 mm	For the remaining areas (excluding forestry and unimproved		
	Agricultural	200 mm	<ul> <li>agricultural areas) a target of 200 mm afflux at the rail corridor</li> <li>boundary has been generally adopted.</li> </ul>		
	Forest and unimproved grazing land	400 mm	For forestry and unimproved agricultural areas, a target of 400 mm afflux has been applied in some circumstances due to lower human exposure and infrastructure in these areas.		
	Highways and sealed roads greater than 80 km/hr	Less than 10 mm at sensitive infrastructure.	Target has been adopted to minimise as far as practicable impacts to transport routes.		
	Unsealed roads and sealed roads less than 80 km/hr	Less than 10% change in length of overtopping.			
Scour/erosion potential i.e.,	Ground surfaces that have been sealed or otherwise protected	Outlet velocities from the rail corridor to be in accordance with site-specific assessment conducted by an experienced geotechnical or scour/erosion specialist. In addition, the increase in velocity is to be in accordance with the requirements of the NSW Blue Book (DECC, 2008a and 2008b)	In all areas a target of minimising any increase in velocities has been adopted.		
increase in flood velocity resulting from implementation of the proposal	against erosion. This includes roads and most urban, commercial, industrial, recreational, and forested land.		Scour protection provided downstream of new drainage culverts within the rail corridor where outlet velocities are greater than 0.5 m/s and/or as required in accordance with the NSW Blue Book (DECC, 2008a and 2008b).		
or the proposal	Other areas including watercourses, agricultural land, unimproved grazing land and other unsealed or unprotected areas.		For bridges in water courses, scour protection provided at piers and abutments as required. Energy dissipaters would be provided downstream of structures where increased velocities may result in scour to adjacent land.		



Figure 1.1 - Locality map



Figure 1.2 - Locations of structures



# 2 Design discharges

Table 2.1 shows the design discharges adopted for the Namoi River and Bohena Creek. Namoi River design discharges for the 10% and 1% AEP events were adopted from the Narrabri Study (WRM, 2016) and taken from the ARTC study for the 0.5% AEP event. Bohena Creek design discharges were obtained from the Bohena Study (WRM, 2019) for the 10% and 1% AEP events. An approximate 0.5% AEP design discharge was used for Bohena Creek as this was not calculated in the WRM (2019) study. The approximation is expected to be reasonable.

Table	2.1	- Namoi	River	and	Bohena	Creek	design	discharges
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AEP	Design discharge (m³/s)					
	Namoi River	Bohena Creek				
10%	1,980	273				
1%	4,860	1,562				
0.5%	6,360	2,622				

For modelling, the Namoi River and Bohena Creek discharge hydrographs were simulated consecutively within the same simulation with the flood peaks offset by more than 24 hours.

Local catchment inflows for Mulgate/Horsearm Creek and across Narrabri for each event were taken from the JacobsGHD model developed for the ARTC study. The local catchment flows at the proposed alternative alignment are not significant when compared to the peaks from Bohena Creek and the Namoi River.



### 3.1 METHODOLOGY

A TUFLOW (BMT, 2020) two-dimensional hydrodynamic model was developed to estimate design peak flood levels, depths, and extents in the vicinity of the rail. The model extent was based on that adopted for the ARTC study, which included the floodplains of both the Namoi River and Bohena Creek. The ARTC model was based on the model developed for the Narrabri Study (WRM, 2016) but was extended by ARTC to include Bohena Creek.

The topography and Manning's roughness values adopted for the Namoi River/Narrabri Creek floodplain were consistent with the ARTC study model. The Manning's roughness values for Bohena Creek were taken from the Bohena Study. The Bohena Study adopted conservatively high creek roughness values of 0.06, (compared to 0.03 adopted for the ARTC study). This would increase the volume and frequency of overflows from the channel onto the Bohena Creek floodplain and therefore increase the number of culverts required for the alternative alignment.

Note that further assessment of the bridge alignment would require the model to be extended downstream to remove the impacts associated with the downstream boundary assumptions.

Further to this, the model extent does not cover Spring Creek, which drains along the alternative alignment to the north of the Kamilaroi Highway. It is likely that additional structures would be required along Spring Creek. These structures are not expected to be significant.

### 3.2 BRIDGE AND CULVERT STRUCTURES

#### 3.2.1 Existing structures

The existing bridge and culvert structures within the model extent were obtained from the ARTC study model and were unchanged for this assessment. These structures are upstream of the alternative alignment and will therefore not impact the assessment.

#### 3.2.2 Alternative alignment structures

Figure 1.2 shows the locations of the proposed bridge and culvert structures across the Namoi River and Bohena Creek floodplain.

The following bridges are proposed:

- Kamilaroi Highway overpass (50 m long)
- Namoi River (2,560 m long)
- Pig Creek (120 m)
- Culgoora Road overpass (140 m)

ARTC may consider extending the Namoi River bridge to incorporate the Kamilaroi Highway overpass and Pig Creek if it was found to be less expensive than the embankment. The water level impacts of this option would be less than has been predicted for the above configuration. ARTC may also consider maintaining the rail near ground level at Culgoora Road to reduce the costs associated with the future rail connection to the Narrabri West Walgett Rail line. If this was to occur, a signalled level crossing at Culgoora Road or an overpass would be required. This option has not been assessed but would appear feasible.

The Namoi and Pig Creek bridges were modelled assuming a 10% blockage (associated with the piers) and an obvert of 208 mAHD, which is generally at or above the peak flood level for the 0.5% AEP event.



Table 3.1 shows the dimensions of the culverts proposed across the Bohena Creek floodplain. The locations of the culvert structures are shown in Figure 1.2. A Manning's 'n' value of 0.013 was adopted for all culverts. The embankment was assumed to have a width of 12 m with the embankment elevation set above the 0.5% AEP event (so that it is not overtopped for the events modelled). Approximately 1,300 m of box culverts would be required across the floodplain. Note that the locations and number of box culverts have not been optimised for this assessment.

Structure	Туре	Width (m)	Depth (m)	Number	Approx. Length (m)
Culvert (C1)	RBC	2.7	0.9	22	62
Culvert (C2)	RBC	3.6	1.2	9	33
Culvert (C3)	RBC	3.6	1.2	7	26
Culvert (C4)	RBC	3.6	1.2	9	33
Culvert (C5)	RBC	3.6	1.2	19	70
Culvert (C6)	RBC	3.6	1.2	19	70
Culvert (C7)	RBC	3.6	1.2	19	70
Culvert (C8)	RBC	3.6	1.2	19	70
Culvert (C9)	RBC	3.6	1.2	28	104
Culvert (C10)	RBC	3.6	1.2	31	115
Culvert (C11)	RBC	3.6	1.2	19	70
Culvert (C12)	RBC	3.6	1.2	19	70
Culvert (C13)	RBC	3.6	1.5	32	118
Culvert (C14)	RBC	3.6	1.2	19	70
Culvert (C15)	RBC	3.6	1.2	19	70
Culvert (C16)	RBC	3.6	1.2	19	70
Culvert (C17)	RBC	3.6	1.2	19	70

Table 3.1 - Culvert dimensions

RBC - reinforced concrete box culvert

### 3.3 FLOOD LEVEL IMPACT (AFFLUX)

Figure 3.1, Figure 3.2 and Figure 3.3 show the predicted flood extents and the change in flood levels in the vicinity of the proposed alternative alignment for the 10%, 1% and 0.5% AEP events. The model results indicate:

- the flood level impacts would generally be confined to about 1.5 km upstream of the proposed alternative alignment;
- flood level impacts greater than 0.2 m would be confined to the river corridor or unimproved agricultural areas;
- there would be no flood impacts greater than 0.4 m for the 1% AEP event; and
- there would be no dwellings impacted for any of the events investigated.



Figure 3.1 - Predicted change in flood level, 10% AEP event











### 3.4 SCOUR/EROSION POTENTIAL

The modelling shows that the peak velocities through the proposed culverts range between 0.5 m/s and 1.1 m/s for the 1% AEP event. These velocities are similar to velocities encountered across the Namoi River floodplain for this event.

The critical velocity for grazing pasture (grass) given in the NSW Blue Book (Landcom, 2004) (assuming moderate soil erodibility) is 1.2 m/s. This suggests that additional erosion would not be expected. Notwithstanding, to satisfy the quantitative design objectives (Table 1.1) scour protection may be required downstream of each culvert.



# 4 Summary

Concept designs of the waterway structures for an alternative alignment of the proposed Inland Rail across the Namoi River at Narrabri have been developed and assessed. A hydraulic TUFLOW model was developed and run for the 10% AEP, 1% AEP and 0.5% AEP design events from both the Namoi River and Bohena Creek. The results of the modelling demonstrate that the proposed alternative alignment would satisfy the quantitative design objectives adopted by ARTC for both waterways. In particular:

- the flood level impacts would generally be confined to about 1.5 km upstream of the proposed alternative alignment and not extend into the urban areas of Narrabri;
- flood level impacts greater than 0.2 m would be confined to the river corridor or unimproved agricultural areas;
- there would be no flood impacts greater than 0.4 m for the 1% AEP event;
- there would be no dwellings impacted for any of the events investigated; and
- exit velocities for each proposed culvert are generally consistent with existing conditions velocities across the Namoi River floodplain.

The alternative alignment and proposed culvert/bridge configurations have not been optimised as part of this study. Should ARTC opt to use this alignment, further work and investigations will be required.



# **5** References

BMT WBM, 2020	'TUFLOW User Manual', BMT WBM, 2020.
JacobsGHD, undated	'ARTC Inland Rail Narromine to Narrabri Project Flooding and Hydrology Assessment Technical Report 3 2-0001-250-EAP-00-RP- 0010' prepared by JacobsGHD IR Joint Venture (JacobsGHD) for ARTC
Landcom, 2004	Soils and Construction, Volume 1, (NSW Blue Book), 4th Edition, March 2004
WRM, 2016	'Narrabri Flood Study, Namoi River, Mulgate Creek and Long Gully' report prepared for Narrabri Shire Council by WRM Water & Environment Pty Ltd, 2 December 2016
WRM, 2019	<i>'Bohena Creek Flood Study'</i> report prepared for Narrabri Shire Council by WRM Water & Environment Pty Ltd, 9 October 2019

### **Appendix D for Government Review - Other Factors**

### Why is the Alternative Route better than the Proposed Route?

There are many reasons. The following comparisons give some idea of why:

Issue	Narrabri Alternative	Inland Rail Proposed
Approximate number of dwellings/commercial buildings within 500 metres of the proposed alignment	12	33
Approximate number of dwellings/commercial buildings within 1000 metres of the proposed alignment	18	108
Number of dwellings/commercial buildings affected by Department's unacceptable flooding depth increase for a 1 in 100 year flood	0	16
Will the line increase flood levels and velocities In Narrabri	No	Yes
Approximate length of bridge over the Namoi floodway	2.7 or 3.3	3 km 4.045 km
Approximate total length of bridges	2.7 or 3.3	3 km 6.375 km
Approximate number of bends	6	20
What hills have to be to negotiated by the trains	None	Knight's Hill
Will the intersection with the Narrabri to Walgett Rail line be at ground level?	Yes	No, 9m elevated
Will the construction of the line affect Narrabri Streets	No	Yes
Will there be negative impacts on Narrabri for 100 years	No	Yes
Approximate total length of line	40.2 km	39.3 km
Will the line impact the Newell Highway south of Narrabri During construction When finished	No No	Yes Possibly

# How the Federal Government can save between \$213 Million to \$250 Million on a Forty Kilometre Section of the Inland Rail Project – Narromine to Narrabri

### Introduction

This submission relates to the following Terms of Reference of the Review:

c) review the processes for selecting the Inland Rail route to confirm it is fit for purpose and has considered both impacts and potential broader economic benefits to regional economies and communities; and

d) having regard to current market constraints and regulatory environment, assess Program scope, schedule and cost, including; and

f) review ARTC's engagement and consultation approach, including options to improve engagement with communities and other stakeholders along the route; and develop a pathway to consider community concerns with the alignment.

It sounds too good to be true but the Federal Government could save between \$213 million to \$250 million on a 40 kilometre part of the Narromine to Narrabri section of Inland Rail.

How?

By consulting properly with local people and having an independent assessment of the Alternative Route for Inland Rail near Narrabri.

### Background

In November 2017 ARTC produced its Proposed Route for the rail line. A Narrabri local businessman was alarmed at the location of the route and proposed the Alternative Route. This Alternative Route was made public in the local paper, Narrabri Courier, on 22<sup>nd</sup> March 2018. A plan of the two routes is attached as Appendix A.

Since then, many Narrabri people have joined together as the Narrabri Inland Rail Concerned Residents Group (The Group). The Group has no political affiliations and is simply a very large and diverse group of locals who are dismayed at the route chosen by ARTC adjacent to Narrabri.

The Group met with representatives of ARTC on several occasions. **Despite claims by ARTC that they have consulted widely with the community they have not done so**. They meet with people, listen to what locals have to say, then ignore the concerns and simply state "the Route will not change". This is appalling and is definitely not community consultation.

### Why Must The Alternative Route Be Assessed?

A letter dated 30 April 2021 from Glen Snow, Director, Transport Assessments, Dept Planning, Industry and Environment (now Department Planning and Environment, referred herein as "DPE") to Inland Rail, set out various requirements for the Preferred Infrastructure Report. The third paragraph of that letter clearly instructs IR to assess "alternative rail alignments", "particularly in proximity to the towns of Narromine and Narrabri". That letter is attached as Appendix B.

ARTC, despite claims to the contrary, have not assessed "alternative rail alignments" with regard to Narrabri. They claim to have done so however this is clearly and demonstrably untrue. The alternative routes they show in print are not logical – they are just lines on a map.

#### Comparison of the Alternative Route and the Proposed Route

The Group has engaged WRM Water and Environment Pty Ltd (WRM) to undertake a Flood Impact Assessment of the Alternative Route. WRM are the consultants that Narrabri Shire Council have used in the past few years to undertake a number of flood studies.

WRM's assessment of the Alternative Route is attached as Appendix C.

# The result of the assessment could hardly be more emphatic in showing the superiority of the Alternative Route over the Proposed Route.

### **Flood modelling results**

The flood modelling results produced by ARTC show that the design of the infrastructure does not comply with the requirements of the Department of Planning and Environment in relation to Quantitative Design Limits for flood afflux. There are 16 buildings which do not comply in a 1 in 100 years flood event.

Furthermore, given the flood events that have impacted parts of the eastern areas of Australia in the past few years, it seems only reasonable that ARTC be required to model the 1 in 200 years flood event and the additional impact of ARTC infrastructure. Although this is not a DPE requirement it seems negligent that a Federal Government project does not have such modelling done. It is possible that ARTC have done this modelling but are not releasing the results because the results are not favourable to the Proposed Route. If this is the case then we believe that they are being irresponsible.

The WRM assessment shows that on the Alternative Route, **no dwellings or business premises are impacted negatively in a 1 in 200 year flood event.** 

#### **Structures Required**

A comparison of the structures required for the two routes has been undertaken. These figures have been determined from the WRM flood impact assessment and from information provided by ARTC.

The Proposed Route has three bridges totalling about 6,375 metres in length and 24 culverts.

By comparison, the Alternative Route has a bridge length between 2,700 metres and 3,300 metres depending on the final layout in relation to the Kamilaroi Highway overpass. The Alternative Route has 17 culverts.

The Alternative Route requires, therefore, between 3,075 and 3,675 metres less bridge length and seven fewer culverts.

### **Cost Comparison of Two Routes**

Following the WRM flood study The Group had an independent assessment done of the cost of the two routes. The assessment shows a **saving in construction costs of \$212.9 million dollars if the Alternative Route is used**. This saving does not take into account the difference in costs for the intersection of the ARTC Proposed Route with the Narrabri to Walgett line. It has been estimated that the intersection loop etc at this point will cost about \$35 million to construct. A detailed costing of this intersection cannot be done because The Group have not been given the design. We suspect that the design has not as yet been completed.

The Alternative Route intersects the Narrabri to Walgett line at the same height, i.e. ground level. The Proposed Route intersects at a height difference of about 9 metres. There should be significant additional construction cost saving on the intersection if the Alternative Route is adopted. The Group believes, therefore, that using the Alternative Route rather than the Proposed Route could save the Federal Government \$212.9 million plus \$35 million dollars, a total saving of about \$248 million. It seems completely irresponsible for ARTC to ignore such savings.

### **Other Factors Compared Between the Two Routes**

Appendix E shows a comparison of a number of factors relating to the two routes. It is clear that the Alternative Route is a far superior route when such factors are considered.

### **Public Support**

Support for a comparison of the Alternative Route against the Proposed Route has come from many members of the Narrabri community and organizations including:

The Honourable Roy Butler, State Member for Barwon Narrabri Shire Council (three times) Narrabri Shire Floodplain Risk Management Committee Narrabri Chamber of Commerce Narrabri Branch of the National Party (twice)

### Conclusion

For local people who have knowledge of the area around Narrabri and people who have the professional skills to assess the Alternative Route against the Proposed Route, there is no doubt that the Alternative Route is far better. This is shown in the widespread public support for an independent assessment. The Alternative Route has been assessed by Jim Purcell, a Practising Registered Professional Civil Engineer, Cara Stoltenberg, a former Town Planner with Narrabri Shire Council and by Ross Gleeson (myself), a Recently Retired Registered Surveyor amongst others.

Despite such support for a comparison of the two routes, ARTC have simply ignored the community.

### The Alternative Route should provide cost savings of between \$212.9 million and \$250 million for the Federal Government for a 40 kilometre section of the project.

The Alternative Route should see significantly fewer negative impacts from the project.

The Alternative Route will provide a straighter, flatter, faster route for the life of the project.

#### **Request:**

ARTC must be required to have an **Independent Assessment** undertaken in which the Alternative Route is compared to the Proposed Route. Only then will ARTC have consulted properly with the community and properly considered the route selection and costs of the project.

It is necessary that the comparison be done independently of ARTC because we believe that ARTC have been shown to be irresponsible in their actions regarding this section of the project.

Only by having an independent assessment of the Alternative Route will ARTC satisfy the objectives outlined in (c), (d) and (f) of the Terms of Reference of the Review.

