

National Library of Australia

**Entity resources and planned
performance**

National Library of Australia

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National Library of Australia

Section 1: Entity overview and resources

1.1 Strategic direction statement

The functions of the National Library of Australia (Library), as defined in the *National Library Act 1960*, are to:

- maintain and develop a national collection of library material, including a comprehensive collection of library material relating to Australia and the Australian people
- make library material in the national collection available
- make available such other services in relation to library matters and library material as determined by the National Library Council
- cooperate in library matters with authorities or persons, whether in Australia or elsewhere, concerned with library matters.

The Library is committed to collecting documentary resources, particularly relating to Australia and the Australian people, so Australians can discover, learn and create new knowledge, now and in the future. The Library's commitment to open access to the national collection and online services drives increasing value from a collection developed over decades. Australians – whoever they are and wherever they live – should be able to easily discover and use information they need to support their research, and to engage with rich digital content to support their lifelong learning.

The Library actively supports creative and intellectual endeavour and the dissemination of knowledge, ideas and information. The Library has a strong national focus in its outlook, services, products and activities and takes a leadership role in sharing expertise and coordinating key projects across the research, collecting and cultural sectors. The Library's work will continue to be guided by the pillars and principles of the National Cultural Policy – *Revoice: a place for every story, a story for every place*. The Library recognises, respects and prioritises the significance of First Nations voices, stories, and perspectives at the centre of Australia's national collections. The Library will continue to extend its reach and make its physical and digital collections accessible far beyond Canberra, by providing timely information services and rich digital experiences to benefit all Australians.

1.2 Entity resource statement

Table 1.1 shows the total resourcing from all sources available to the Library for its operations and to deliver programs and services on behalf of the Government.

The table summarises how resources will be applied by outcome (government strategic policy objectives) and by Departmental (for the Library's operations) classification.

Information in this table is presented on a resourcing (that is, appropriations/cash available) basis, whilst the 'Budgeted expenses by Outcome 1 tables in Section 2 and the financial statements in Section 3 are presented on an accrual basis. Amounts presented below are consistent with amounts presented in the Appropriation Bills themselves.

Table 1.1: The Library's resource statement – Budget estimates for 2025–26 as at Budget March 2025

	2024-25 Estimated actual \$'000	2025-26 Estimate \$'000
Opening balance/cash reserves at 1 July	72,217	71,316
Funds from Government		
Annual appropriations - ordinary annual services		
Outcome 1 ^(a)	86,219	76,889
Annual appropriations - other services ^(b)		
Equity injection	26,733	10,353
Total annual appropriations	112,952	87,242
Amounts received from related entities		
Amounts from portfolio Department ^(c)	550	550
Total amounts received from related entities	550	550
Total funds from Government	113,502	87,792
Funds from other sources		
Interest	6,514	5,125
Sale of goods and services	6,583	5,903
Other	2,550	2,150
Total funds from other sources	15,647	13,178
Total net resourcing for the Library	201,366	172,286
	2024-25	2025-26
Average staffing level (number)	420	410

Prepared on a resourcing (that is, appropriations available) basis.

All figures shown above are GST exclusive – these may not match figures in the cash flow statement.

(a) Appropriation Bill (No. 1) 2025-2026 and Supply Bill (No. 1) 2025-2026.

(b) Appropriation Bill (No. 2) 2025-2026 and Supply Bill (No. 2) 2025-2026.

(c) Funding provided by the portfolio Department that is not specified within the Annual Appropriation Bills as a payment to the Library.

The Library is not directly appropriated as a corporate Commonwealth entity. Appropriations are made to the Department of Infrastructure, Transport, Regional Development, Communication and the Arts (a non-corporate Commonwealth entity), which are then paid to the Library and are considered 'Departmental' for all purposes.

1.3 Budget measures

There are no new measures relating to the Library for the 2025–26 Budget.

Section 2: Outcomes and planned performance

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government entities achieve the intended results of their outcome statements. Entities are required to identify the programs which contribute to government outcomes over the Budget and forward years.

Each outcome is described below together with its related programs. The following provides detailed information on expenses for each outcome and program, further broken down by funding source.

Note:

Performance reporting requirements in the Portfolio Budget Statements are part of the Commonwealth performance framework established by the *Public Governance, Performance and Accountability Act 2013*. It is anticipated that the performance measure described in Portfolio Budget Statements will be read with broader information provided in an entity's corporate plans and annual performance statements – included in Annual Reports – to provide a complete picture of an entity's planned and actual performance.

The most recent corporate plan for the Library can be found at:

<https://www.library.gov.au/visit/about-us/corporate-information/corporate-plans>

The most recent annual performance statement can be found at:

<https://www.library.gov.au/visit/about-us/corporate-information/annual-reports>

2.1 Budgeted expenses and performance for Outcome 1

Outcome 1: Enhanced learning, knowledge creation, enjoyment and understanding of Australian life and society by providing access to a national collection of library material

Budgeted expenses for Outcome 1

This table shows how much the Library intends to spend (on an accrual basis) on achieving the outcome, broken down by program.

Table 2.1.1: Budgeted expenses for Outcome 1

	2024-25 Estimated actual \$'000	2025-26 Budget \$'000	2026-27 Forward estimate \$'000	2027-28 Forward estimate \$'000	2028-29 Forward estimate \$'000
Program 1.1: National Library of Australia					
Revenue from Government					
Ordinary annual services (Appropriation Bill No. 1) and Supply Bill (No. 1))	86,219	76,889	79,206	81,891	82,702
Payment from related entities	550	550	550	550	550
Expenses not requiring appropriation in the budget year ^(a)	7,424	9,500	9,500	9,500	9,500
Revenues from other independent sources	15,647	13,178	11,789	10,400	10,400
Total expenses for Program 1.1	109,840	100,117	101,045	102,341	103,152
Outcome 1 Totals by resource type					
Revenue from Government					
Ordinary annual services (Appropriation Bill No. 1) and Supply Bill (No. 1))	86,219	76,889	79,206	81,891	82,702
Payment from related entities	550	550	550	550	550
Expenses not requiring appropriation in the budget year ^(a)	7,424	9,500	9,500	9,500	9,500
Revenues from other independent sources	15,647	13,178	11,789	10,400	10,400
Total expenses for Outcome 1	109,840	100,117	101,045	102,341	103,152
	2024-25	2025-26			
Average staffing level (number)	420	410			

(a) Expenses not requiring appropriation in the Budget year are made up of depreciation expenses related to collection assets which are funded through an equity injection; and resources received free of charge.

Table 2.1.2: Performance measures for Outcome 1

Table 2.1.2 details the performance measures for each program associated with Outcome 1. It is used by entities to describe the results they plan to achieve and the related key activities, as detailed in the current corporate plan, the context in which these activities are delivered, and how the performance of these activities will be measured. Where relevant, details of the 2025–26 Budget measures that have created new programs or materially changed existing programs are provided.

Outcome 1 – Enhanced learning, knowledge creation, enjoyment and understanding of Australian life and society by providing access to a national collection of library material		
Program 1.1 – The National Library of Australia		
The Library delivers this program by collecting documentary resources, particularly relating to Australia and the Australian people, so Australians can discover, learn and create new knowledge now and into the future.		
Key Activities	<ul style="list-style-type: none"> • Recognising and respecting the crucial place of First Nations stories in Australia’s arts, culture and history including through implementing new policies and procedures • Ensuring the National Library’s collection remains relevant to Australia’s diverse population, now and into the future, by improving the diversity of the collection and collecting in culturally appropriate ways • Connecting with communities by delivering accessible services and diverse programs • Expanding and deepening the content in Trove as an essential part of Australia’s cultural and research infrastructure, including through collaboration with national cultural institutions, state libraries and other partners • Continuing to harness resources effectively to realise our ambitions and deliver our mandate including being a dynamic organisation with a strong digital and physical presence and the management of our heritage building 	
Year	Performance Measures	Expected Performance Results
Current Year 2024–25	Number of Australian works collected	21,000 digital works 9,000 physical works Target expected to be met
	Number of visits to the National Library’s digital platforms	2.2 million website visits 6.2 million catalogue visits 13 million Trove visits Target expected to be met
	Number of Trove Collaborative Services (TCS) partners and contributors that the National Library engages in annually	900 Trove partners and contributors Target expected to be met

Year	Performance Measures	Planned Performance Results
Budget Year 2025–26	Number of Australian published works collected	21,000 digital works 9,000 physical works
	Number of visits to the National Library's digital platforms	2.2 million website visits 6.2 million catalogue visits 13 million Trove visits
	Number of Trove Collaborative Services (TCS) partners and contributors that the National Library engages with annually	900 Trove partners and contributors
Forward Estimates 2026–29	As per 2025-26	As per 2025-26 (targets subject to change)

Section 3: Budgeted financial statements

Section 3 presents budgeted financial statements which provide a comprehensive snapshot of the Library's finances for the 2025–26 budget year, including the impact of budget measures and resourcing on financial statements.

3.1 Budgeted financial statements

3.1.1 Explanatory notes and analysis of budgeted financial statements

Budgeted income for 2025-26 is estimated to be \$91.6 million, of which \$77.0 million is appropriation revenue. The decrease in revenue from Government from \$86.2 million in 2024-25, reflects additional funding received at the May 2023 Budget for the construction of storage facilities and windows replacement.

Total own source revenue is expected to be \$14.7 million, which is \$2.5 million lower than the 2024–25 financial year. This is attributed to lapsing of grants income for the Heating Ventilation and Air Conditioning Systems (HVAC) and Windows replacement.

Total budgeted operating expenses for 2025–26 is estimated to be \$100.1 million, a reduction of \$9.7 million from the 2024-25 financial year. The decrease is mostly attributed to the completion of the funded stages of windows replacement and HVAC projects (which included operational funding to remove hazardous materials), and the completion of website redevelopment.

3.2 Budgeted financial statements tables

Table 3.1: Comprehensive income statement (showing net cost of services) for the period ended 30 June

	2024-25 Estimated actual \$'000	2025-26 Budget \$'000	2026-27 Forward estimate \$'000	2027-28 Forward estimate \$'000	2028-29 Forward estimate \$'000
EXPENSES					
Employee benefits	49,270	49,877	51,573	53,325	55,140
Suppliers	36,247	25,917	25,149	24,693	23,689
Grants	570	570	570	570	570
Depreciation and amortisation ^(a)	23,573	23,573	23,573	23,573	23,573
Finance costs	25	25	25	25	25
Write-down and impairment of assets	155	155	155	155	155
Total expenses	109,840	100,117	101,045	102,341	103,152
LESS:					
OWN-SOURCE INCOME					
Own-source revenue					
Sale of goods and rendering of services	6,583	5,903	5,903	5,903	5,903
Interest	6,514	5,125	3,736	2,347	2,347
Other	3,100	2,700	2,700	2,700	2,700
Total own-source revenue	16,197	13,728	12,339	10,950	10,950
Gains					
Other	1,000	1,000	1,000	1,000	1,000
Total gains	1,000	1,000	1,000	1,000	1,000
Total own-source income	17,197	14,728	13,339	11,950	11,950
Net (cost of)/contribution by services	(92,643)	(85,389)	(87,706)	(90,391)	(91,202)
Revenue from Government	86,219	76,889	79,206	81,891	82,702
Surplus/(deficit) attributable to the Australian Government	(6,424)	(8,500)	(8,500)	(8,500)	(8,500)
Total comprehensive income/(loss)	(6,424)	(8,500)	(8,500)	(8,500)	(8,500)
Total comprehensive income/(loss) attributable to the Australian Government	(6,424)	(8,500)	(8,500)	(8,500)	(8,500)
Note: Impact of net cash appropriation arrangements					
Total comprehensive income/(loss) as per statement of Comprehensive Income	(6,424)	(8,500)	(8,500)	(8,500)	(8,500)
plus: heritage and cultural depreciation/amortisation expenses previously funded through revenue appropriations ^(a)	8,500	8,500	8,500	8,500	8,500
plus: depreciation/amortisation expenses for ROU assets ^(b)	1,139	1,140	1,140	1,140	1,140
less: lease principal repayments ^(b)	(1,116)	(1,125)	(1,125)	(1,125)	(1,125)
Net Cash Operating Surplus/(Deficit)	2,099	15	15	15	15

Prepared on Australian Accounting Standards basis.

(a) From 2009-10, the Government introduced Collection Development Acquisition Budgets (CDABs) for Designated Collection Institutions, provided as equity appropriations through Appropriation Bill (No. 2) and Supply Bill (No. 2). CDABs replaced revenue appropriations previously provided through Appropriation Bill (No. 1) for heritage and cultural depreciation/amortisation expenses of Designated Collection Institutions. For information regarding CDABs, please refer to Table 3.5 Departmental Capital Budget Statement.

(b) Applies to leases under AASB 16 Leases.

Table 3.2: Budgeted Departmental balance sheet (as at 30 June)

	2024-25 Estimated actual \$'000	2025-26 Budget \$'000	2026-27 Forward estimate \$'000	2027-28 Forward estimate \$'000	2028-29 Forward estimate \$'000
ASSETS					
Financial assets					
Cash and cash equivalents	8,922	8,922	8,922	8,922	8,922
Trade and other receivables	3,875	3,875	3,875	3,875	3,875
Investments accounted for under the equity method	62,394	61,483	60,338	60,338	60,338
Other financial assets	124	124	124	124	124
Total financial assets	75,315	74,404	73,259	73,259	73,259
Non-financial assets					
Land and buildings	347,623	346,881	346,139	345,937	345,959
Property, plant and equipment	17,843	16,912	15,981	15,260	14,652
Heritage and Cultural	1,151,318	1,148,740	1,145,625	1,142,497	1,139,460
Intangibles	105,789	111,059	117,535	121,753	126,099
Inventories	637	637	637	637	637
Other non-financial assets	2,321	2,321	2,321	2,321	2,321
Total non-financial assets	1,625,531	1,626,550	1,628,238	1,628,405	1,629,128
Total assets	1,700,846	1,700,954	1,701,497	1,701,664	1,702,387
LIABILITIES					
Payables					
Suppliers	10,197	9,172	8,599	7,241	4,883
Other payables	5,445	4,171	2,967	1,897	1,897
Total payables	15,642	13,343	11,566	9,138	6,780
Interest bearing liabilities					
Leases	2,156	2,031	1,906	1,906	1,906
Total interest bearing liabilities	2,156	2,031	1,906	1,906	1,906
Provisions					
Employee provisions	13,338	14,017	14,436	14,892	15,697
Other provisions	51	51	51	51	51
Total provisions	13,389	14,068	14,487	14,943	15,748
Total liabilities	31,187	29,442	27,959	25,987	24,434
Net assets	1,669,659	1,671,512	1,673,538	1,675,677	1,677,953
EQUITY					
Parent entity interest					
Contributed equity	201,528	211,881	222,407	233,046	243,822
Reserves	255,268	255,268	255,268	255,268	255,268
Retained surplus (accumulated deficit)	1,212,863	1,204,363	1,195,863	1,187,363	1,178,863
Total parent entity interest	1,669,659	1,671,512	1,673,538	1,675,677	1,677,953
Total equity	1,669,659	1,671,512	1,673,538	1,675,677	1,677,953

Prepared on Australian Accounting Standards basis.

**Table 3.3: Departmental statement of changes in equity – summary of movement
(Budget year 2025–26)**

	Retained earnings	Asset revaluation reserve	Contributed equity/ capital	Total equity
	\$'000	\$'000	\$'000	\$'000
Opening balance as at 1 July 2025				
Balance carried forward from previous period	1,212,863	255,268	201,528	1,669,659
Adjusted opening balance	1,212,863	255,268	201,528	1,669,659
Comprehensive income				
Surplus/(deficit) for the period	(8,500)	-	-	(8,500)
Total comprehensive income	(8,500)	-	-	(8,500)
Estimated closing balance as at 30 June 2026	-	-	10,353	10,353
Closing balance attributable to the Australian Government	1,204,363	255,268	211,881	1,671,512

Prepared on Australian Accounting Standards basis.

Table 3.4: Budgeted Departmental statement of cash flows (for the period ended 30 June)

	2024-25 Estimated actual \$'000	2025-26 Budget \$'000	2026-27 Forward estimate \$'000	2027-28 Forward estimate \$'000	2028-29 Forward estimate \$'000
OPERATING ACTIVITIES					
Cash received					
Receipts from Government	86,769	77,439	79,756	82,441	83,252
Sale of goods and rendering of services	7,171	6,423	5,243	5,353	6,447
Interest	6,514	5,125	3,736	2,347	2,347
Net GST received	1,671	1,626	1,456	1,626	1,456
Other	2,550	2,150	2,150	2,150	2,150
Total cash received	104,675	92,763	92,341	93,917	95,652
Cash used					
Employees	47,713	50,472	51,154	52,869	54,335
Suppliers	33,019	28,243	26,877	27,352	27,202
Interest payments on lease liability	25	25	25	25	25
Other	570	570	570	570	570
Total cash used	81,327	79,310	78,626	80,816	82,132
Net cash from/(used by) operating activities	23,348	13,453	13,715	13,101	13,520
INVESTING ACTIVITIES					
Cash received					
Investments	250,000	250,000	250,000	250,000	250,000
Total cash received	250,000	250,000	250,000	250,000	250,000
Cash used					
Purchase of property, plant and equipment and intangibles	49,866	23,592	24,261	22,615	23,171
Investments	249,099	249,089	248,855	250,000	250,000
Total cash used	298,965	272,681	273,116	272,615	273,171
Net cash from/(used by) investing activities	(48,965)	(22,681)	(23,116)	(22,615)	(23,171)
FINANCING ACTIVITIES					
Cash received					
Contributed equity	26,733	10,353	10,526	10,639	10,776
Total cash received	26,733	10,353	10,526	10,639	10,776
Cash used					
Principal payments on lease liability	1,116	1,125	1,125	1,125	1,125
Total cash used	1,116	1,125	1,125	1,125	1,125
Net cash from/(used by) financing activities	25,617	9,228	9,401	9,514	9,651
Cash and cash equivalents at the beginning of the reporting period	8,922	8,922	8,922	8,922	8,922
Cash and cash equivalents at the end of the reporting period	8,922	8,922	8,922	8,922	8,922

Prepared on Australian Accounting Standards basis.

Table 3.5: Departmental capital budget statement (for the period ended 30 June)

	2024-25 Estimated actual \$'000	2025-26 Budget \$'000	2026-27 Forward estimate \$'000	2027-28 Forward estimate \$'000	2028-29 Forward estimate \$'000
NEW CAPITAL APPROPRIATIONS					
Equity injections - Bill 2	26,733	10,353	10,526	10,639	10,776
Total new capital appropriations	26,733	10,353	10,526	10,639	10,776
<i>Provided for:</i>					
Purchase of non-financial assets	26,733	10,353	10,526	10,639	10,776
Total items	26,733	10,353	10,526	10,639	10,776
PURCHASE OF NON-FINANCIAL ASSETS					
Funded by capital appropriations ^(a)	26,733	10,353	10,526	10,639	10,776
Funded internally from Departmental resources ^(b)	23,133	13,239	13,735	11,976	12,395
TOTAL	49,866	23,592	24,261	22,615	23,171
RECONCILIATION OF CASH USED TO ACQUIRE ASSETS TO ASSET MOVEMENT TABLE					
Total purchases	49,866	23,592	24,261	22,615	23,171
Total cash used to acquire assets	49,866	23,592	24,261	22,615	23,171

Prepared on Australian Accounting Standards basis.

- (a) Includes both current Appropriation Bill (No. 2), Supply Bill (No. 2) and prior Appropriation Act (No. 2/4/6) appropriations.
- (a) Includes the sources of funding from current Bill 1 and prior year act 1 appropriations, donations and contributions, gifts, internally developed assets and grants.

Table 3.6: Statement of Departmental asset movements (Budget year 2025–26)

	Asset Category					Total \$'000
	Land \$'000	Buildings \$'000	Other property, plant and equipment \$'000	Heritage and cultural \$'000	Computer software and intangibles \$'000	
As at 1 July 2025						
Gross book value	33,875	318,225	30,883	1,159,820	135,787	1,678,590
Gross book value - ROU assets	-	7,364	34	-	-	7,398
Accumulated depreciation/amortisation and impairment	-	(6,658)	(13,036)	(8,502)	(29,998)	(58,194)
Accumulated depreciation/amortisation and impairment - ROU assets	-	(5,183)	(38)	-	-	(5,221)
Opening net book balance	33,875	313,748	17,843	1,151,318	105,789	1,622,573
Capital asset additions						
Estimated expenditure on new or replacement assets						
By purchase - appropriation equity ^(a)	-	-	-	5,922	4,431	10,353
By purchase - appropriation equity - ROU assets	-	1,000	-	-	-	1,000
By purchase - appropriation ordinary annual services ^(b)	-	5,985	3,030	-	4,224	13,239
Total additions	-	6,985	3,030	5,922	8,655	24,592
Other movements						
Depreciation/amortisation expense	-	(6,587)	(3,961)	(8,500)	(3,385)	(22,433)
Depreciation/amortisation on ROU assets	-	(1,140)	-	-	-	(1,140)
Total other movements	-	(7,727)	(3,961)	(8,500)	(3,385)	(23,573)
As at 30 June 2026						
Gross book value	33,875	324,210	33,913	1,165,742	144,442	1,702,182
Gross book value - ROU assets	-	8,364	34	-	-	8,398
Accumulated depreciation/amortisation and impairment	-	(13,245)	(16,997)	(17,002)	(33,383)	(80,627)
Accumulated depreciation/amortisation and impairment - ROU assets	-	(6,323)	(38)	-	-	(6,361)
Closing net book balance	33,875	313,006	16,912	1,148,740	111,059	1,623,592
Estimated operating expenditure in income statement for heritage and cultural assets						\$'000
Operations and Maintenance						13,755
Preservation and Conservation						1,283
Total operating expenditure on heritage and cultural assets						15,038

Prepared on Australian Accounting Standards basis.

(a) 'Appropriation equity' refers to equity injection appropriations provided through Appropriation Bill (No. 2) 2025-2026, Supply Bill (No. 2) 2025-2026 and includes Collection Development Acquisition Budgets (CDABs).

(b) 'Appropriation ordinary annual services' refers to funding provided through Appropriation Bill (No. 1) 2025-2026, Supply Bill (No. 1) 2025-2026 for depreciation/amortisation expenses, DCBs or other operational expenses.